



Burke

Health and Human Services

Form O

Consolidated Local Service Plan (CLSP)

Local Mental Health Authorities and Local
Behavioral Health Authorities

September, 2017

Contents

| | |
|---|----|
| Introduction..... | 3 |
| Section I: Local Services and Needs..... | 4 |
| I.A. Mental Health Services and Sites | 4 |
| I.B Texas Healthcare Transformation and Quality Improvement Program 1115 Waiver Projects..... | 7 |
| I.C Community Participation in Planning Activities | 11 |
| Section II: Psychiatric Emergency Plan | 13 |
| II.A Development of the Plan | 13 |
| II.B Crisis Response Process and Role of MCOT..... | 14 |
| II.C Plan for local, short-term management of pre- and post-arrest patients who are incompetent to stand trial..... | 19 |
| II.D Seamless Integration of emergent psychiatric, substance use, and physical healthcare treatment | 20 |
| II.E Communication Plans..... | 21 |
| II.F Gaps in the Local Crisis Response System | 22 |
| Section III: Plans and Priorities for System Development..... | 23 |
| III.A Jail Diversion | 23 |
| III.B Other System-Wide Strategic Priorities..... | 27 |
| III.C Local Priorities and Plans..... | 31 |
| III.D System Development and Identification of New Priorities..... | 31 |
| Appendix A: Levels of Crisis Care..... | 33 |

Introduction

The Consolidated Local Service Plan (CLSP) encompasses all of the service planning requirements for Local Mental Health Authorities (LMHAs) and Local Behavioral Health Authorities (LBHAs). The CLSP has three sections: Local Services and Needs, the Psychiatric Emergency Plan, and Plans and Priorities for System Development.

CLSP asks for information related to community stakeholder involvement in local planning efforts. HHSC recognizes that community engagement is an ongoing activity, and input received throughout the biennium will be reflected in the local plan. LMHAs and LBHAs may use a variety of methods to solicit additional stakeholder input specific to the local plan as needed.

In completing the template, please provide concise answers, using bullet points. When necessary, add additional rows or replicate tables to provide space for a full response.

Section I: Local Services and Needs

I.A Mental Health Services and Sites

- *In the table below, list sites operated by the LMHA or LBHA (or a subcontractor organization) providing mental health services regardless of funding (Note: please include 1115 waiver projects detailed in Section 1.B. below). Include clinics and other publicly listed service sites; do not include addresses of individual practitioners, peers, or individuals that provide respite services in their homes.*
- *Add additional rows as needed.*
- *List the specific mental health services and programs provided at each site, including whether the services are for adults, children, or both (if applicable):*
 - *Screening, assessment, and intake*
 - *Texas Resilience and Recovery (TRR) outpatient services: adults, children, or both*
 - *Extended Observation or Crisis Stabilization Unit*
 - *Crisis Residential and/or Respite*
 - *Contracted inpatient beds*
 - *Services for co-occurring disorders*
 - *Substance abuse prevention, intervention, or treatment*
 - *Integrated healthcare: mental and physical health*
 - *Services for individuals with IDD*
 - *Services for at-risk youth*
 - *Services for veterans*
 - *Other (please specify)*

| Operator (LMHA/LBHA or Contractor Name) | Street Address, City, and Zip | County | Services & Target Populations Served |
|---|--|----------|---|
| Burke Mental Health Clinic | 1522 West Frank Ave. Lufkin, Tx 75904 | Angelina | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) outpatient services: both adults and children • Services for co-occurring disorders • Substance abuse intervention • Integrated healthcare: mental and physical health • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team |

| Operator (LMHA/LBHA or Contractor Name) | Street Address, City, and Zip | County | Services & Target Populations Served |
|---|--|-------------|---|
| | | | <ul style="list-style-type: none"> • Consumer Benefits |
| Burke Mental Health Clinic | 1401 W. Austin Crockett, Tx 75835 | Houston | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) outpatient services: both adults and children • Services for co-occurring disorders • Substance abuse intervention • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team • Consumer Benefits |
| Burke Mental Health Clinic | 1250 Marvin Hancock Dr. Jasper, Tx 75951 | Jasper | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) outpatient services: both adults and children • Services for co-occurring disorders • Substance abuse intervention • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team • Consumer Benefits |
| Burke Mental Health Clinic | 4632 N.E. Stallings Dr. Nacogdoches, Tx 75965 | Nacogdoches | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) outpatient services: both adults and children • Services for co-occurring disorders • Substance abuse intervention • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team • Consumer Benefits |
| Burke Mental Health Clinic | 1100 Ogletree Drive Livingston, Tx 77351 | Polk | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) |

| Operator (LMHA/LBHA or Contractor Name) | Street Address, City, and Zip | County | Services & Target Populations Served |
|---|--|------------------|---|
| | | | outpatient services: both adults and children <ul style="list-style-type: none"> • Services for co-occurring disorders • Substance abuse intervention • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team Consumer Benefits |
| Burke Mental Health Clinic | 583 El Camino Crossing San Augustine, Tx 75972 | San Augustine | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) outpatient services: both adults and children <ul style="list-style-type: none"> • Services for co-occurring disorders • Substance abuse intervention • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team Consumer Benefits |
| Burke Mental Health Clinic | 1100 West Bluff Woodville, Tx 75979 | Tyler | <ul style="list-style-type: none"> • Screening, assessment, and intake • Texas Resilience and Recovery (TRR) outpatient services: both adults and children <ul style="list-style-type: none"> • Services for co-occurring disorders • Substance abuse intervention • Services for At Risk Youth • First Episode of Psychosis • Mobile Crisis Outreach Team Consumer Benefits |
| Mental Health Emergency Center (MHEC) | 105 Mayo Place Lufkin, Tx 75904 | Angelina | <ul style="list-style-type: none"> • Extended Observation Unit • Crisis Residential Unit • Mental Health Emergency Detox Services |
| MVPN Veterans Service Center | 3003 N. Medford Dr. Lufkin, TX 75901 | Angelina | <ul style="list-style-type: none"> • Peer to peer support |

| Operator (LMHA/LBHA or Contractor Name) | Street Address, City, and Zip | County | Services & Target Populations Served |
|---|---|------------|---|
| Aspire Behavioral Health of Conroe | 2006 S. Loop 336 W, Ste 500 Conroe, TX 77304 | Montgomery | <ul style="list-style-type: none"> Contracted inpatient beds |
| Sun Behavioral Hospital | 7601 Fannin St Houston, Tx 77054 | Harris | <ul style="list-style-type: none"> Contracted inpatient beds |
| Cypress Creek Hospital | 17750 Cali Dr. Houston, TX 77090 | Harris | <ul style="list-style-type: none"> Contracted inpatient beds |
| Palestine Regional Medical Center | 2900 South Loop 256 Palestine, TX 75801 | Anderson | <ul style="list-style-type: none"> Contracted inpatient beds |
| Kingwood Pines Hospital | 2001 Ladbrook Kingwood, Tx 77339 | Montgomery | <ul style="list-style-type: none"> Contracted inpatient beds |

I.B Texas Healthcare Transformation and Quality Improvement Program 1115 Waiver Projects

- Identify the Regional Health Partnership (RHP) Region(s) associated with each project.
- List the titles of all projects you proposed for implementation under the RHP plan. If the title does not provide a clear description of the project, include a descriptive sentence.
- Enter the number of years the program has been operating, including the current year (i.e., second year of operation = 2)
- Enter the static capacity—the number of clients that can be served at a single point in time.
- Enter the number of clients served in the most recent full year of operation. If the program has not had a full year of operation, enter the planned number to be served per year.
- If capacity/number served is not a metric applicable to the project, note project-specific metric with the project title.

| 1115 Waiver Projects | | | | | |
|----------------------|---|--------------------|----------|-----------------------------|--------------------|
| RHP Region(s) | Project Title (include brief description if needed) | Years of Operation | Capacity | Population Served | Number Served/Year |
| 2 | Expansion. Expand the capacity of the Burke Center to serve more children and | 6 | * | Individuals with behavioral | 3287/ DY6 |

| 1115 Waiver Projects | | | | | |
|----------------------|---|--------------------|----------|---|---------------------|
| RHP Region(s) | Project Title (include brief description if needed) | Years of Operation | Capacity | Population Served | Number Served/ Year |
| | adults with mental illness. Please Note: The RHP 1 Expansion project, along with metric goals, was incorporated into the RHP 2 Expansion project beginning in DY6. | | | health issues served through our mental health clinics. | |
| 2 | Telemedicine. Improve access to psychiatric care by enhancing and expanding the current telemedicine infrastructure. Please Note: The "Number Served" is telemedicine encounters as opposed to unduplicated individuals, as the metric goal for this project was total encounters provided. | 6 | * | Adult and juvenile individuals receiving psychiatric services via telemedicine in our mental health clinics. | 9687/ DY6 |
| 2 | Peer Support Services. Train and employ Peer Specialists to provide "whole health" support to mental health consumers in order to prevent or manage comorbid chronic health conditions. | 6 | * | Adult individuals with behavioral health issues and an identified health risk factor receiving peer services in our mental health clinics and in the community. | 299/ DY6 |
| 2 | Integrated Care. Integrate primary care with behavioral health care services the Center provides in order to improve access to needed health services and improve overall health and wellbeing. | 6 | * | Adult and juvenile individuals receiving both physical and behavioral health care at | 1011/ DY6 |

| 1115 Waiver Projects | | | | | |
|----------------------|--|--------------------|----------|--|---------------------|
| RHP Region(s) | Project Title (include brief description if needed) | Years of Operation | Capacity | Population Served | Number Served/ Year |
| | | | | Burke's established integrated care locations. | |
| 2 | Enhanced Behavioral Management. Promote mental health recovery and prevent individuals from experiencing repeated hospitalizations or incarcerations. | 6 | * | Adult and juvenile individuals in services through Burke who are receiving specialized mental health interventions in our clinics and in the community. | 642/ DY6 |
| 2 | Mental Health Education, Outreach, and Engagement. To develop and implement a public education and outreach plan using a variety of social media platforms to improve engagement in behavioral healthcare services and promote mental health. Please Note: The DY6 metric goal solely measured the number of individuals enrolled in Burke services, as opposed to previous years in which Burke reported on the number of individuals in our service area which received outreach and/or education. | 5 | * | Individuals, both children and adults, who are receiving behavioral health services in our mental health clinics, and that participated in innovative interventions. | 1835/ DY6 |
| 2 | Medical Detox and Treatment Services. To create a medically supervised residential detoxification unit in the | 5 | * | Adult individuals receiving | 250/ DY6 |

| 1115 Waiver Projects | | | | | |
|----------------------|---|--------------------|----------|--|--------------------|
| RHP Region(s) | Project Title (include brief description if needed) | Years of Operation | Capacity | Population Served | Number Served/Year |
| | Burke Center's Mental Health Emergency Center. | | | community behavioral services through Burke's residential detoxification unit. | |
| | | | | | |
| * | Our projects do not limit the number of individuals that can be served. | | | | |

I.C Community Participation in Planning Activities

Identify community stakeholders who participated in your comprehensive local service planning activities over the past year.

| Stakeholder Type | Stakeholder Type |
|---|--|
| <input checked="" type="checkbox"/> Consumers | <input checked="" type="checkbox"/> Family members |
| <input checked="" type="checkbox"/> Advocates (children and adult) | <input type="checkbox"/> Concerned citizens/others |
| <input type="checkbox"/> Local psychiatric hospital staff | <input type="checkbox"/> State hospital staff |
| <input checked="" type="checkbox"/> Mental health service providers | <input checked="" type="checkbox"/> Substance abuse treatment providers |
| <input checked="" type="checkbox"/> Prevention services providers | <input checked="" type="checkbox"/> Outreach, Screening, Assessment, and Referral (OSAR) |
| <input checked="" type="checkbox"/> County officials | <input checked="" type="checkbox"/> City officials |
| <input checked="" type="checkbox"/> FQHCs/other primary care providers | <input checked="" type="checkbox"/> Local health departments |
| <input checked="" type="checkbox"/> Hospital emergency room personnel | <input checked="" type="checkbox"/> Emergency responders |
| <input type="checkbox"/> Faith-based organizations | <input type="checkbox"/> Community health & human service providers |
| <input checked="" type="checkbox"/> Probation department representatives | <input type="checkbox"/> Parole department representatives |
| <input checked="" type="checkbox"/> Court representatives (judges, DAs, public defenders) | <input checked="" type="checkbox"/> Law enforcement |
| <input checked="" type="checkbox"/> Education representatives | <input type="checkbox"/> Employers/business leaders |
| <input checked="" type="checkbox"/> Planning and Network Advisory Committee | <input type="checkbox"/> Local consumer-led organizations |
| <input checked="" type="checkbox"/> Peer Specialists | <input checked="" type="checkbox"/> IDD Providers |
| <input checked="" type="checkbox"/> Foster care/Child placing agencies | <input checked="" type="checkbox"/> Community Resource Coordination Groups |
| <input checked="" type="checkbox"/> Veterans' organization | <input type="checkbox"/> Other: _____ |

Describe the key methods and activities you used to obtain stakeholder input over the past year, including efforts to ensure all relevant stakeholders participate in your planning process.

| |
|--|
| • Rural East Texas Health Network meetings |
| • CRCG and RPNAC meetings |
| • System of Care Governance Board |
| • |
| • |
| • |

List the key issues and concerns identified by stakeholders, including unmet service needs. Only include items raised by multiple stakeholders and/or had broad support.

| |
|---|
| • Transportation of consumers, particularly those seeing voluntary hospitalization or crisis residential services |
| • Lack of psychiatric hospital beds |
| • Respite services for families of children and adolescents with mental health disorders |
| • |
| • |
| • |

Section II: Psychiatric Emergency Plan

The Psychiatric Emergency Plan is intended to ensure stakeholders with a direct role in psychiatric emergencies have a shared understanding of the roles, responsibilities, and procedures enabling them to coordinate their efforts and effectively use available resources. The Psychiatric Emergency Plan entails a collaborative review of existing crisis response activities and development of a coordinated plan for how the community will respond to psychiatric emergencies in a way that is responsive to the needs and priorities of consumers and their families. The planning effort also provides an opportunity to identify and prioritize critical gaps in the community's emergency response system.

The following stakeholder groups are essential participants in developing the Psychiatric Emergency Plan:

- Law enforcement (police/sheriff and jails)
- Hospitals/emergency departments
- Judiciary, including mental health and probate courts
- Prosecutors and public defenders
- Other crisis service providers
- Users of crisis services and their family members

Most LMHAs and LBHAs are actively engaged with these stakeholders on an ongoing basis, and the plan will reflect and build upon these continuing conversations.

Given the size and diversity of many local service areas, some aspects of the plan may not be uniform across the entire service area. If applicable, include separate answers for different geographic areas to ensure all parts of the local service area are covered.

II.A Development of the Plan

Describe the process used to collaborate with stakeholders to develop the Psychiatric Emergency Plan, including, but not limited to, the following:

- Ensuring all key stakeholders were involved or represented
- Ensuring the entire service area was represented

- Soliciting input

- The Rural East Texas Health Network (RETHN) was formed in 2006 through a federal grant in response to the tremendous need within our rural communities for a strategic plan/infrastructure to handle mental health crisis situations in an efficient and effective manner.
- The RETHN is a collaborative effort of twelve counties within our region. Local advisory boards were formed for the counties of Angelina, Nacogdoches, Houston, Jasper, Newton, Polk, San Augustine, San Jacinto, Shelby, Sabine, Tyler, and Trinity. These local boards include police chiefs/officers, sheriffs/deputies, hospital administrators, emergency room/trauma directors, judges, magistrates, mental health workers, physicians, city managers, NAMI representatives, as well as other interested community members. A representative from each of these local boards serves on the RETHN Regional Board of Directors. Each local advisory board and the Board of Directors meets quarterly.

II.B Crisis Response Process and Role of MCOT

1. How is your MCOT service staffed?

a. During business hours

- 7 program staff are available for assessment and intervention services. Additionally, psychiatric services are available on demand via telemedicine through contractual arrangement.

b. After business hours

- 32 program staff are available for dispatch for assessment and intervention services.

c. Weekends/holidays

- 32 program staff are available for dispatch for assessment and intervention services.

2. What criteria are used to determine when the MCOT is deployed?

- MCOT staff are deployed whenever an individual, family member, or community member indicates an individual is in a mental health crisis.

3. What is the role of MCOT during and after a crisis when crisis care is initiated through the LMHA or LBHA (for example, when an individual calls the hotline)? Address whether MCOT provides follow-up with individuals who experience a crisis and are then referred to transitional or services through the LMHA or LBHA.

- MCOT staff provide assessment, linking with other resources, follow up monitoring and facilitating placement into the next needed level of care, whether hospitalization or outpatient services.

4. Describe MCOT support of emergency rooms and law enforcement:

a. Do emergency room staff and law enforcement routinely contact the LMHA or LBHA when an individual in crisis is identified? If so, is MCOT routinely deployed when emergency rooms or law enforcement contact the LMHA or LBHA?

- Emergency rooms routinely contact emergency services and MCOT is routinely deployed to such location.
- Law enforcement routinely contacts emergency services and MCOT is routinely deployed to such location.

b. What activities does the MCOT perform to support emergency room staff and law enforcement during crises?

- Emergency rooms: Mental health and lethality assessment, assistance with placement.
- Law enforcement: Mental health and lethality assessment, assistance with transportation, consultation to law enforcement on EPOWs.

5. What is the procedure if an individual cannot be stabilized at the site of the crisis and needs further assessment or crisis stabilization in a facility setting?

a. Describe your community's process if a client needs further assessment and/or medical clearance:

- Medical clearance, when necessary, is obtained through our integrated care clinic or a local emergency room. Further assessment of mental health status, when necessary, is obtained through the use of our contracted on-demand psychiatric services or the Mental Health Emergency Center (MHEC).

b. Describe the process if a client needs admission to a hospital:

- In many cases, stabilization can be achieved through services at the MHEC. If not, hospitalization for those without payor source or those requiring involuntary commitment is coordinated through Burke Emergency services. Individuals who are voluntarily seeking placement and who have a payor source may obtain these services through the MHEC, Burke Emergency Services, or transfer from a local general hospital. In the case of the latter, Burke Emergency Services offers assistance is needed, and facilitates transportation if needed.

c. Describe the process if a client needs facility-based crisis stabilization (i.e., other than hospitalization—may include crisis respite, crisis residential, extended observation, etc.):

- Law enforcement, emergency rooms, Burke staff and other providers contact the MHEC. A brief phone screening is done to assess for appropriateness to the facility and the client is either accepted for on site evaluation or a higher level of care facilitated.

d. Describe your process for crisis assessments requiring MCOT to go into a home or alternate location such as a parking lot, office building, school, or under a bridge:

- When approaching an unfamiliar, potentially unsafe location, a Mental Health Deputy or other available Law Enforcement personnel are enlisted to assist. Additional safe practices (such as sending out a pair of MCOT employees) are used when there is any concern for the safety of the staff.

6. What steps should emergency rooms and law enforcement take when an inpatient level of care is needed?

a. During business hours

Contact the MHEC to initiate services.

b. After business hours

Contact the MHEC to initiate services.

c. Weekends/holidays

Contact the MHEC to initiate services.

7. If an inpatient bed is not available:

a. Where is an individual taken while waiting for a bed?

Options include the MHEC, home with a safety plan and MCOT monitoring, or remain where they were when crisis services were initiated.

b. Who is responsible for providing continued crisis intervention services?

MHEC and MCOT

c. Who is responsible for continued determination of the need for an inpatient level of care?

MHEC and MCOT; local hospital staff may pursue unilaterally if they choose

d. Who is responsible for transportation in cases not involving emergency detention?

- Clients are encouraged to use resources readily available to them (Medicaid Transportation, family, friends, public transportation). Burke does assist with transportation when appropriate.

Crisis Stabilization

8. What alternatives does your service area have for facility-based crisis stabilization services (excluding inpatient services)? Replicate the table below for each alternative.

| | |
|--|---|
| Name of Facility | Mental Health Emergency Center |
| Location (city and county) | Lufkin; Angelina County |
| Phone number | 936/674-3500 |
| Type of Facility (see Appendix A) | EOU and Crisis Residential |
| Key admission criteria (type of patient accepted) | Adults in mental health crisis or in need of detox |
| Circumstances under which medical clearance is required before admission | Medical clearance is not required. It is requested when the individual is currently exhibiting any symptoms or behaviors that might indicate an acute or chronic medical problem that cannot be safely treated and managed at the facility. |
| Service area limitations, if any | All counties in our 12 county service area are included |
| Other relevant admission information for first responders | The MHEC requires phone contact for a preliminary screening prior to face to face evaluation. |
| Accepts emergency detentions? | Individuals who otherwise meet admission criteria may be admitted involuntarily for a Preliminary Examination under a Mental Health Warrant or a Peace Officer’s Emergency Detention form. |

Inpatient Care

9. What alternatives to the state hospital does your service area have for psychiatric inpatient care for medically indigent? Replicate the table below for each alternative.

| | |
|---|---|
| Name of Facility | None in our service area. Contacts are done with facilities outside of our service area (see page 8) |
| Location (city and county) | |
| Phone number | |
| Key admission criteria | |
| Service area limitations, if any | |
| Other relevant admission information for first responders | |

II.C Plan for local, short-term management of pre- and post-arrest patients who are incompetent to stand trial

10. What local inpatient or outpatient alternatives to the state hospital does your service area currently have for competency restoration?

a. Identify and briefly describe available alternatives.

No local alternatives for competency restoration are available.

b. What barriers or issues limit access or utilization to local inpatient or outpatient alternatives? If not applicable, enter N/A.

N/A

c. Does the LMHA or LBHA have a dedicated jail liaison position? If so, what is the role of the jail liaison? At what point is the jail liaison engaged?

No

If the LMHA or LBHA does not have a dedicated jail liaison, identify the title(s) of employees who operate as a liaison between the LMHA or LBHA and the jail.

Clinical Coordinators; Continuity of care workers

d. What plans do you have over the next two years to maximize access and utilization of local alternatives for competency restoration? If not applicable, enter N/A.

N/A

11. Does your community have a need for new alternatives for competency restoration? If so, what kind of program would be suitable (i.e., Outpatient Competency Restoration Program, inpatient competency restoration, jail-based competency restoration, etc.)?

No; we have a very low frequency of request for this service

12. What is needed for implementation? Include resources and barriers that must be resolved.

N/A

II.D Seamless Integration of emergent psychiatric, substance use, and physical healthcare treatment

13. What steps have been taken to integrate emergency psychiatric, substance use, and physical healthcare services? Who have you collaborated with in these efforts?

Collaboration with the Alcohol and Drug Abuse Counsel has placed substance abuse staff in some locations and Burke is providing Substance Abuse services at the outpatient mental health clinics and the MHEC. Additionally, the

integrated care clinic at the Mental Health Clinic in Angelina County is operational. This is done through a partnership with the Angelina County and Cities Health District.

14. What are your plans for the next two years to further coordinate and integrate these services?

- Offer integrated care in other mental health clinics.
- Continue existing partnerships and services.

II.E Communication Plans

15. How will key information from the Psychiatric Emergency Plan be shared with emergency responders and other community stakeholders? Consider use of pamphlets/brochures, pocket guides, website page, mobile app, etc.

- The protocol for access to these services is communicated verbally at regional stakeholder meetings, as well as by a laminated guide. Protocols, forms, training materials and resources for law enforcement and other first responders and medical providers are available on the Burke website. We have a Crisis Coordinator who was hired to exchange information with stakeholders and to judge satisfaction.

16. How will you ensure LMHA or LBHA staff (including MCOT, hotline, and staff receiving incoming telephone calls) have the information and training to implement the plan?

- All relevant staff receives training on the process at hire and when changes to processes are enacted.

II.F Gaps in the Local Crisis Response System

17. What are the critical gaps in your local crisis emergency response system? Consider needs in all parts of your local service area, including those specific to certain counties.

| Counties | Service System Gaps |
|----------|---|
| All | <ul style="list-style-type: none">• Transportation |
| All | <ul style="list-style-type: none">• Access to psychiatric hospital beds |
| All | <ul style="list-style-type: none">• Safety monitoring when an individual is involuntary, and cannot be transferred from the ER as they are not medically stable, or a bed is being sought |

Section III: Plans and Priorities for System Development

III.A Jail Diversion

The [Texas Statewide Behavioral Health Services Plan](#) highlights the need for effective jail diversion activities:

- Gap 5: Continuity of care for individuals exiting county and local jails
- Goal 1.1.1, Address the service needs of high risk individuals and families by promoting community collaborative approaches, e.g., Jail Diversion Program
- Goal 1.1.2: Increase diversion of people with behavioral health needs from the criminal and juvenile justice systems

In the table below, indicate which of the following strategies you use to divert individuals from the criminal justice system. List current activities and any plans for the next two years. Include specific activities describing the strategies checked in the first column. For those areas not required in the HHSC Performance Contract, enter NA if the LMHA or LBHA has no current or planned activities.

| Intercept 1: Law Enforcement and Emergency Services | |
|---|--|
| Components | Current Activities |
| <input type="checkbox"/> Co-mobilization with Crisis Intervention Team (CIT) <input type="checkbox"/> Co-mobilization with Mental Health Deputies <input checked="" type="checkbox"/> Co-location with CIT and/or MH Deputies <input type="checkbox"/> Training dispatch and first responders <input checked="" type="checkbox"/> Training law enforcement staff <input checked="" type="checkbox"/> Training of court personnel <input type="checkbox"/> Training of probation personnel <input type="checkbox"/> Documenting police contacts with persons with mental illness <input type="checkbox"/> Police-friendly drop-off point <input checked="" type="checkbox"/> Service linkage and follow-up for individuals who are not hospitalized | <ul style="list-style-type: none"> • The MH Deputy is embedded in our crisis system, and is available in our largest county to assess individuals and intervene prior to arrest if requested by law enforcement to do so. |

| Intercept 1: Law Enforcement and Emergency Services | |
|---|---------------------------|
| Components | Current Activities |
| <input checked="" type="checkbox"/> Other: Mental Health Deputy | |
| Plans for the upcoming two years: <ul style="list-style-type: none"> • Continue CIT • Advocate for funds to expand hire additional MH deputies | |

| Intercept 2: Post-Arrest: Initial Detention and Initial Hearings | |
|---|--|
| Components | Current Activities |
| <input type="checkbox"/> Staff at court to review cases for post-booking diversion <input checked="" type="checkbox"/> Routine screening for mental illness and diversion eligibility <input checked="" type="checkbox"/> Staff assigned to help defendants comply with conditions of diversion <input type="checkbox"/> Staff at court who can authorize alternative services to incarceration <input checked="" type="checkbox"/> Link to comprehensive services <input type="checkbox"/> Other: Click here to enter text. | <ul style="list-style-type: none"> • Continuity of Care workers cross-check lists, and then communicate with courts and facilitate treatment. |
| Plans for the upcoming two years: <ul style="list-style-type: none"> • Focus on grant/funding opportunities that will support the interface between Mental Health and the legal system. | |

| Intercept 3. Post-Initial Hearing: Jail, Courts, Forensic Evaluations, and Forensic Commitments | |
|---|---|
| Components | Current Activities |
| <input type="checkbox"/> Routine screening for mental illness and diversion eligibility <input checked="" type="checkbox"/> Mental Health Court <input type="checkbox"/> Veterans' Court <input type="checkbox"/> Drug Court | One county has a MH court, and Burke has dedicated staff to this function |

| Intercept 3. Post-Initial Hearing: Jail, Courts, Forensic Evaluations, and Forensic Commitments | |
|---|---------------------------|
| Components | Current Activities |
| <input type="checkbox"/> Outpatient Competency Restoration <input type="checkbox"/> Services for persons Not Guilty by Reason of Insanity <input type="checkbox"/> Services for persons with other Forensic Assisted Outpatient Commitments <input type="checkbox"/> Providing services in jail for persons Incompetent to Stand Trial <input type="checkbox"/> Compelled medication in jail for persons Incompetent to Stand Trial <input type="checkbox"/> Providing services in jail (for persons without outpatient commitment) <input type="checkbox"/> Staff assigned to serve as liaison between specialty courts and services providers <input type="checkbox"/> Link to comprehensive services <input type="checkbox"/> Other: | |
| Plans for the upcoming two years: <ul style="list-style-type: none"> • Advocate for the development of additional MH courts in our service area | |

| Intercept 4: Re-Entry from Jails, Prisons, and Forensic Hospitalization | |
|--|---|
| Components | Current Activities |
| <input type="checkbox"/> Providing transitional services in jails <input type="checkbox"/> Staff designated to assess needs, develop plan for services, and coordinate transition to ensure continuity of care at release <input checked="" type="checkbox"/> Structured process to coordinate discharge/transition plans and procedures <input checked="" type="checkbox"/> Specialized case management teams to coordinate post-release | <ul style="list-style-type: none"> • Through our contract with Texas Correctional Office on Offenders with Medical or Mental Impairments (TCOOMMI), Burke provides continuity of care services for offenders that are transitioning to re-entry from the criminal justice system. Burke provides assessment of needs, development of plans for services, |

| Intercept 4: Re-Entry from Jails, Prisons, and Forensic Hospitalization | |
|--|---|
| Components | Current Activities |
| services <input type="checkbox"/> Other: | <p>psychiatric assessment, medication management, and case management from the time of re-entry through the point in which the offender is transitioned to an LMHA caseworker within our outpatient mental health clinics.</p> <ul style="list-style-type: none"> • Continuity of care workers assure aftercare appointments to discharges of forensic evaluations, with referral to services as appropriate |
| <p>Plans for the upcoming two years:</p> <ul style="list-style-type: none"> • Continue process | |

| Intercept 5: Community corrections and community support programs | |
|---|---|
| Components | Current Activities |
| <input type="checkbox"/> Routine screening for mental illness and substance use disorders <input type="checkbox"/> Training for probation or parole staff <input checked="" type="checkbox"/> TCOOMMI program <input type="checkbox"/> Forensic ACT <input checked="" type="checkbox"/> Staff assigned to facilitate access to comprehensive services; specialized caseloads <input type="checkbox"/> Staff assigned to serve as liaison with community corrections <input type="checkbox"/> Working with community corrections to ensure a range of options to reinforce positive behavior and effectively address | <ul style="list-style-type: none"> • Through our contract with Texas Correctional Office on Offenders with Medical or Mental Impairments (TCOOMMI), Burke provides comprehensive services to offenders who are supervised through the Angelina County Community Supervision and Corrections Department (CSCD). Burke provides LPHA diagnostic evaluations for offenders who have been referred from CSCD to screen for mental health and substance use disorders. Offenders who meet diagnostic criteria for LMHA services are placed on the specialized |

| | |
|---|--|
| noncompliance <input type="checkbox"/> Other: | TCOOMMI Intensive Case Management caseload. Staff from Burke's TCOOMMI program (Intensive Case Management caseworker and program director) serve as a liaison with Angelina County CSCD. |
| Plans for the upcoming two years: <ul style="list-style-type: none"> • Continue processes | |

III.B Other Behavioral Health Strategic Priorities

The [Texas Statewide Behavioral Health Strategic Plan](#) identifies other significant gaps in the state's behavioral health services system, including the following:

- *Gap 1: Access to appropriate behavioral health services for special populations (e.g., individuals with co-occurring psychiatric and substance use services, individuals who are frequent users of emergency room and inpatient services)*
- *Gap 2: Behavioral health needs of public school students*
- *Gap 4: Veteran and military service member supports*
- *Gap 6: Access to timely treatment services*
- *Gap 7: Implementation of evidence-based practices*
- *Gap 8: Use of peer services*
- *Gap 10: Consumer transportation and access*
- *Gap 11: Prevention and early intervention services*
- *Gap 12: Access to housing*
- *Gap 14: Services for special populations (e.g., youth transitioning into adult service systems)*

Related goals identified in the plan include:

- *Goal 1.1: Increase statewide service coordination for special populations*
- *Goal 2.1: Expand the use of best, promising, and evidence-based behavioral health practices*
- *Goal 2.3: Ensure prompt access to coordinated, quality behavioral healthcare*

- Goal 2.5: Address current behavioral health service gaps
- Goal 3.2: Address behavioral health prevention and early intervention services gaps
- Goal 4.2: Reduce utilization of high cost alternatives

Briefly describe the current status of each area of focus (key accomplishments, challenges and current activities), and then summarize objectives and activities planned for the next two years.

| Area of Focus | Related Gaps and Goals from Strategic Plan | Current Status | Plans |
|---|--|--|--|
| Improving access to timely outpatient services | <ul style="list-style-type: none"> • Gap 6 • Goal 2 | <ul style="list-style-type: none"> • Burke has established sites in 10 of our 12 counties where individuals can meet with staff. • Same day access for MH intake. | <ul style="list-style-type: none"> • Improvement of telehealth services and continued targeting of areas of demand. |
| Improving continuity of care between inpatient care and community services and reducing hospital readmissions | <ul style="list-style-type: none"> • Gap 1 • Goals 1,2,4 | <ul style="list-style-type: none"> • Four continuity of care staff have been funded by HHSC grant. • New clients that are recent hospital discharges are assigned to LOC 5 for intensive services. | <ul style="list-style-type: none"> • Improve continuity of care to and from crisis and forensic treatment settings |
| Transitioning long-term state hospital patients who no longer need an | <ul style="list-style-type: none"> • Gap 14 • Goals 1,4 | <ul style="list-style-type: none"> • The emergency services director works with hospital staff in | <ul style="list-style-type: none"> • Explore viability of developing HCBS-AMH opportunities in our |

| Area of Focus | Related Gaps and Goals from Strategic Plan | Current Status | Plans |
|--|--|--|---|
| inpatient level of care to the community and reducing other state hospital utilization | | identifying those long term clients eligible for discharge and identifies viable community settings for transfer | service area |
| Implementing and ensuring fidelity with evidence-based practices | <ul style="list-style-type: none"> • Gap 7 • Goal 2 | <ul style="list-style-type: none"> • Regular fidelity reviews of evidence based practices. | <ul style="list-style-type: none"> • Add SBIRT and CLAS to practice. |
| Transition to a recovery-oriented system of care, including use of peer support services | <ul style="list-style-type: none"> • Gap 8 • Goals 2,3 | <ul style="list-style-type: none"> • Implementation of Person Centered Recovery Planning • Peer Specialist are part of the teams at all outpatient MH clinics | <ul style="list-style-type: none"> • Continue processes |
| Addressing the needs of consumers with co-occurring substance use disorders | <ul style="list-style-type: none"> • Gaps 1,14 • Goals 1,2 | <ul style="list-style-type: none"> • With DSRIP funding, 2 licensed substance abuse counselors were placed in our outpatient mental health clinics, and a residential detox program was implemented | <ul style="list-style-type: none"> • Advocate for continued funding |
| Integrating behavioral health and primary care | <ul style="list-style-type: none"> • Gap 1 • Goals 1,2 | <ul style="list-style-type: none"> • With DSRIP funding, an Integrated Care Clinic | <ul style="list-style-type: none"> • A second integrated care clinic is planned at our |

| Area of Focus | Related Gaps and Goals from Strategic Plan | Current Status | Plans |
|--|---|--|---|
| services and meeting physical healthcare needs of consumers. | | was placed in our largest outpatient mental health clinic | <p>second largest outpatient mental health clinic.</p> <ul style="list-style-type: none"> • Advocate for continued funding |
| Consumer transportation and access to treatment in remote areas | <ul style="list-style-type: none"> • Gap 10 • Goal 2 | <ul style="list-style-type: none"> • MA transportation is used by consumers when available and appropriate. • Staff provide transportation in some cases for high-needed individuals | <ul style="list-style-type: none"> • A recent grant will allow implementation of care coordination for high risk clients, and transportation services were written into the grant. |
| Addressing the behavioral health needs of consumers with Intellectual Disabilities | <ul style="list-style-type: none"> • Gap 14 • Goals 2,4 | <ul style="list-style-type: none"> • IDD services has its own crisis team and behavioral specialist. • Burke IDD Crisis Team partners with MCOT as needed. | <ul style="list-style-type: none"> • Continue processes. |
| Addressing the behavioral health needs of veterans | <ul style="list-style-type: none"> • Gap 4 • Goals 2,3 | <ul style="list-style-type: none"> • The VA has an outpatient clinic in our service areas. • Burke operates a Veterans Outreach Service. | <ul style="list-style-type: none"> • Continue processes. |

III.C Local Priorities and Plans

- *Based on identification of unmet needs, stakeholder input, and your internal assessment, identify your top local priorities for the next two years. These might include changes in the array of services, allocation of resources, implementation of new strategies or initiatives, service enhancements, quality improvements, etc.*
- *List at least one but no more than five priorities.*
- *For each priority, briefly describe current activities and achievements and summarize your plans for the next two years. If local priorities are addressed in the table above, list the local priority and enter “see above” in the remaining two cells.*

| Local Priority | Current Status | Plans |
|---|--|--|
| Availability of psychiatric hospital beds | <ul style="list-style-type: none"> • State hospital beds are rarely available to civil commitments. Burke contracts with private facilitates at considerable and untenable expense. | <ul style="list-style-type: none"> • Burke was recently awarded a grant for Private Psychiatric Beds and is in the process of implementation. |
| | <ul style="list-style-type: none"> • | <ul style="list-style-type: none"> • |
| | <ul style="list-style-type: none"> • | <ul style="list-style-type: none"> • |
| | <ul style="list-style-type: none"> • | <ul style="list-style-type: none"> • |
| | <ul style="list-style-type: none"> • | <ul style="list-style-type: none"> • |

III.D System Development and Identification of New Priorities

Development of the local plans should include a process to identify local priorities and needs, and the resources required for implementation. The priorities should reflect the input of key stakeholders involved in development of the Psychiatric Emergency Plan as well as the broader community. This will build on the ongoing communication and collaboration LMHAs and LBHAs have with local stakeholders. The primary purpose is to support local planning, collaboration, and resource development. The information will also provide a clear picture of needs across the state and support planning at the state level. Please provide as much detail as practical for long-term planning.

In the table below, identify your service area’s priorities for use of any *new* funding should it become available in the future. Do not include planned services and projects that have an identified source of funding. Consider regional needs and potential use of robust transportation and alternatives to hospital care. Examples of alternatives to hospital care include residential facilities for non-restorable individuals, outpatient commitments, and other individuals needing long-term care, including geriatric patients with mental health needs. Also consider services needed to improve community tenure and avoid hospitalization.

- a. Assign a priority level of 1, 2 or, 3 to each item, with 1 being the highest priority.
- b. Identify the general need.
- c. Describe how the resources would be used—what items/components would be funded, including estimated quantity when applicable.
- d. Estimate the funding needed, listing the key components and costs. For recurring/ongoing costs (such as staffing), state the annual cost.

| Priority | Need | Brief description of how resources would be used | Estimated Cost |
|----------|--|--|---|
| 1 | Psychiatric hospitalization availability | <ul style="list-style-type: none"> • Reserve 5 contract beds to assure access | <ul style="list-style-type: none"> • \$1,646,150 |
| 1 | Crisis transportation | <ul style="list-style-type: none"> • Contract transportation to reduce burden on law enforcement | <ul style="list-style-type: none"> • \$350,000 |
| 1 | MH Deputy | <ul style="list-style-type: none"> • Hire two more deputies to expand area covered | <ul style="list-style-type: none"> • \$150,000 |
| 2 | MCOT after hour assessors | <ul style="list-style-type: none"> • Additional after hour assessors to remote areas | <ul style="list-style-type: none"> • \$200,000 |
| 2 | Outpatient psychiatric care | <ul style="list-style-type: none"> • Provide 2000 hours of tele-psychiatry to improve timely access to psychiatric care, thus reducing potential for crisis | <ul style="list-style-type: none"> • \$500,000 |

Appendix A: Levels of Crisis Care

Admission criteria – Admission into services is determined by the individual’s rating on the Uniform Assessment and clinical determination made by the appropriate staff. The Uniform Assessment is an assessment tool comprised of several modules used in the behavioral health system to support care planning and level of care decision making. High scores on the Uniform Assessment module items of Risk Behavior (Suicide Risk and Danger to Others), Life Domain Functioning and Behavior Health Needs (Cognition) trigger a score that indicates the need for crisis services.

Crisis Hotline – The Crisis Hotline is a 24/7 telephone service that provides information, support, referrals, screening and intervention. The hotline serves as the first point of contact for mental health crisis in the community, providing confidential telephone triage to determine the immediate level of need and to mobilize emergency services if necessary. The hotline facilitates referrals to 911, the Mobile Crisis Outcome Team (MCOT), or other crisis services.

Crisis Residential – Up to 14 days of short-term, community-based residential, crisis treatment for individuals who may pose some risk of harm to self or others, who may have fairly severe functional impairment, and who are demonstrating psychiatric crisis that cannot be stabilized in a less intensive setting. Mental health professionals are on-site 24/7 and individuals must have at least a minimal level of engagement to be served in this environment. Crisis residential facilities do not accept individuals who are court ordered for treatment.

Crisis Respite – Short-term, community-based residential crisis treatment for individuals who have low risk of harm to self or others and may have some functional impairment. Services may occur over a brief period of time, such as 2 hours, and generally serve individuals with housing challenges or assist caretakers who need short-term housing or supervision for the persons for whom they care to avoid mental health crisis. Crisis respite services are both facility-based and in-home, and may occur in houses, apartments, or other community living situations. Facility-based crisis respite services have mental health professionals on-site 24/7.

Crisis Services – Crisis services are brief interventions provided in the community that ameliorate the crisis situation and prevent utilization of more intensive services such as hospitalization. The desired outcome is resolution of the crisis and avoidance of intensive and restrictive intervention or relapse. (TRR-UM Guidelines)

Crisis Stabilization Units (CSU) – Crisis Stabilization Units are licensed facilities that provide 24/7 short-term residential treatment designed to reduce acute symptoms of mental illness provided in a secure and protected, clinically staffed, psychiatrically supervised, treatment environment that complies with a Crisis Stabilization Unit licensed under Chapter 577 of the Texas Health and

Safety Code and Title 25, Part 1, Chapter 411, Subchapter M of the Texas Administrative Code. CSUs may accept individuals that present with a high risk of harm to self or others.

Extended Observation Units (EOU) – Emergency services of up to 48 hours provided to individuals in psychiatric crisis, in a secure and protected, clinically staffed, psychiatrically supervised environment with immediate access to urgent or emergent medical and psychiatric evaluation and treatment. These individuals may pose a moderate to high risk of harm to self or others. EOUs may also accept individuals on voluntary status or involuntary status, such as those on Emergency Detention. EOUs may be co-located within a licensed hospital or CSU, or be within close proximity to a licensed hospital.

Mobile Crisis Outreach Team (MCOT) – Mobile Crisis Outreach Teams are clinically staffed mobile treatment teams that provide 24/7, prompt face-to-face crisis assessment, crisis intervention services, crisis follow-up, and relapse prevention services for individuals in the community.

Psychiatric Emergency Service Center (PESC) and Associated Projects – There are multiple psychiatric emergency services programs or projects that serve as step down options from inpatient hospitalization. Psychiatric Emergency Service Center (PESC) projects include rapid crisis stabilization beds within a licensed hospital, extended observation units, crisis stabilization units, psychiatric emergency service centers, crisis residential, and crisis respite. The array of projects available in a service area is based on the local needs and characteristics of the community and is dependent upon LMHA/LBHA funding.

Psychiatric Emergency Service Centers (PESC) – Psychiatric Emergency Service Centers provide immediate access to assessment, triage and a continuum of stabilizing treatment for individuals with behavioral health crisis. PESC are staffed by medical personnel and mental health professionals that provide care 24/7. PESC may be co-located within a licensed hospital or CSU, or be within close proximity to a licensed hospital. PESC must be available to individuals who walk in, and must contain a combination of projects.

Rapid Crisis Stabilization Beds – Hospital services staffed with medical and nursing professionals who provide 24/7 professional monitoring, supervision, and assistance in an environment designed to provide safety and security during acute behavioral health crisis. Staff provides intensive interventions designed to relieve acute symptomatology and restore the individual's ability to function in a less restrictive setting.